

# Writ of Mandate for Unemployment Benefits

If you have been denied unemployment benefits, and have exhausted all of your administrative appeals, you may petition the court to review the denial of benefits by seeking a writ of administrative mandate (or mandamus), pursuant to <u>California Code of Civil Procedure (CCP) § 1094.5</u> (http://leginfo.legislature.ca.gov/faces/codes\_displaySection.xhtml?lawCode=CCP&sectionNum=1094.5.).

## **Templates and Forms**

- Petition for Writ (Unemployment) Template RTF (https://saclaw.org/wp-content/uploads/2023/04/sbs-writ-of-mandate-forunemployment-petition.rtf)
- Notice of Hearing (Unemployment Writ) Template PDF (https://saclaw.org/wp-content/uploads/2023/04/sbs-writ-of-mandatefor-unemployment-notice-of-hearing.rtf)
- <u>Civil Case Cover Sheet (http://www.courts.ca.gov/documents/cm010.pdf)</u>
- Proof of Personal Service (POS-020) (http://www.courts.ca.gov/documents/pos020.pdf)

Need info on appealing within the EDD? The website of the <u>California Unemployment Insurance Appeals Board (CUIAB) (https://cuiab.ca.gov/appeal-information/)</u> provides links to forms, instructions, and a video on appealing within the EDD.

A petition for writ of administrative mandate is type of civil case. It is a request to have the court review the agency's decision, and to issue a writ directing the agency to set aside its decision, reconsider its decision, or take some other type of action. You may not file this type of petition until you exhaust all administrative remedies.

To exhaust your administrative remedies in your unemployment insurance benefit case, you must have completed all of the following administrative steps:

- Filed for unemployment insurance benefits with the Employment Development Department (EDD)
- Been denied benefits by EDD
- Appealed the EDD's decision within the limits stated on the denial letter (20 days)
- Attended a hearing before an administrative law judge (ALJ) to appeal the decision, and had the appeal denied by the ALJ
- Appealed the denial by the ALJ to the California Unemployment Insurance Appeals Board (Board) within the time limit specified on the decision (20 days)
- Had your final appeal denied by the Board.

## You have only six months to file your Petition for Writ of Administrative Mandate from the date the California Unemployment Insurance Appeals Board mails you the notice of denial of the final appeal.

Your petition for a writ of mandate is not a new hearing or trial on the matter. Instead, the court reviews the administrative proceedings to ensure that the agency proceeded in accordance with the law, that you received



a fair trial, and that there was not prejudicial abuse of discretion. Prejudicial abuse of discretion can mean that the agency did not follow the proper procedures, or that the agency's decision is not supported by the evidence and findings. In most cases, the court must rely only on the evidence that was previously presented during the administrative hearing.

In its review, the court looks at decisions of law "*de novo*," meaning that the court will make its own decision whether the correct laws were applied, whether they were applied correctly to the facts of the case, and whether proper procedure was followed.

The court will typically accept the factual findings of the administrative judge, unless the findings are not supported by substantial evidence. The judge hearing your writ of mandate request was not at the prior hearings to see the evidence that was presented, so they will presume that the ALJ who did see the evidence is better informed when deciding the facts of the case. For this reason, when challenging factual findings, the court will determine only whether an ALJ could have reasonably come to their factual conclusion based on the evidence that was presented.

## **Step by Step Instructions**

#### 1. Review the Decisions

Carefully review all decisions previously issued in your case. Since you are seeking to overturn these decisions, you will want to read them carefully to understand the reasons stated for the denial. You should ideally research the law as it relates to each basis stated for the denial, so that you may make an informed decision whether or not to seek a writ of mandate.

#### 2. Reserve a Hearing Date for your Writ

In Sacramento, to obtain a hearing date for your writ:

Contact the assigned writ department to reserve an available date and time. Each writ department's procedure for setting hearing dates is described online. Typically writs are heard on Fridays.

Prior to reserving the date, you should contact all opposing counsel (or self-represented parties) to determine a list of dates you would each find acceptable.

You will be required to file your brief at least 45 days before the hearing. Be sure that the date you reserve is far enough away to let you research, write, and file the brief on time.



#### 3. Complete the Petition and Notice of Hearing

There is no standard Judicial Council form for the Petition for Writ of Mandate. Instead, the relevant documents must be typed on 28-line pleading paper. Customizable templates may be downloaded from these links:

- Petition for Writ of Mandate (https://saclaw.org/wp-content/uploads/sbs-writ-of-mandate-for-unemployment-petition.rtf)
- Notice of Hearing for Writ of Mandate (https://saclaw.org/wp-content/uploads/sbs-writ-of-mandate-for-unemployment-notice-ofhearing.rtf)

At the end of this Guide is a sample *Petition for Writ of Mandate* and a sample *Notice of Hearing for Writ of Mandate*. Use these as models to draft your own versions.

You will also need:

• Civil Case Cover Sheet (CM-010)\_(http://www.courts.ca.gov/documents/cm010.pdf)

**Exhibits:** You will need to attach a copy of each prior decision in your case to the *Petition*. Attach the **EDD's** written Notice of Determination as Exhibit A, the ALJ's written decision as Exhibit B, and the CUIAB's decision affirming or reversing the ALJ as Exhibit C. Photocopy each decision and write its exhibit letter on the bottom of the first page. If an exhibit is longer than one page, number each page A?1, A?2, A?3, and so forth.

#### 4. Make Copies

Make two photocopies of each:

- Civil Case Cover Sheet (CM-010)
- Petition for Writ of Mandate (including the exhibits)
- Notice of Hearing for Writ of Mandate

Staple each of the copies, but leave the original unstapled so it can easily be scanned into the court's file system.

#### 5. File Your Documents

File your documents at the <u>Gordon D. Schaber Courthouse (https://www.saccourt.ca.gov/locations/downtown.aspx)</u> at 720 Ninth Street in downtown Sacramento.

File the original and two photocopies of each document:

• Civil Case Cover Sheet (CM-010) (only the first page is required in Sacramento): original unstapled, plus two stapled copies.



- Petition for Writ of Mandate (with exhibits): original unstapled, plus two stapled copies.
- Notice of Hearing for Writ of Mandate: original unstapled, plus two stapled copies.

The filing fee is currently \$435 filing fee to file a Petition for Writ of Mandate, unless your fees are waived. Current fees are available on the <u>Sacramento County Superior Court's website (http://www.saccourt.ca.gov/fees/docs/fee-schedule.pdf)</u>. If you qualify for a fee waiver, file the <u>Request to Waive Fees (FW-001)</u> (https://courts.ca.gov/documents/fw001.pdf) and <u>Order on Court Fee Waiver (https://www.saclaw.org/resource\_library/fee-waiver/)</u>.

When you file, the clerk will issue a case number and department for your *Petition*. The court will keep the original of each document, but will return the photocopies to you. In addition, the clerk will give you a number of informational documents, including a "<u>Guide to the Procedures for Prosecuting Petitions for Prerogative</u> <u>Writs (https://www.saccourt.ca.gov/civil/docs/writ-procedural-guide.pdf)</u>."

#### 6. Have Your Documents Served

Someone over the age of eighteen who is **not a party in your case (not you**) must personally serve the California Unemployment Insurance Appeals Board and the employer ("real party in interest" in the case), or the employer's attorney, if represented. Your server must deliver these documents:

- Civil Case Cover Sheet
- Petition for Writ of Mandate (with exhibits)
- Notice of Case Assignment (provided by the court when you file);
- "Guide to Procedures for Prosecuting Petitions for Prerogative Writs" (provided by the court when you file).

The person who is serving your documents must complete a proof of service form, <u>Proof of Personal</u> <u>Service (POS-020) (http://www.courts.ca.gov/documents/pos020.pdf)</u>. For more information, see our guide on <u>Proof of</u> <u>Personal Service (https://www.saclaw.org/resource\_library/personal-service/)</u>.

Once the other parties have been served, file the original and two photocopies of the completed and signed *Proof of Personal Service* form(s) with the court. The court cannot issue any orders in the case until all responding parties have been timely served.

## **Next Steps**

After completing the above steps, you must lodge the record of the CUIAB hearing in the court, research and write an opening brief, and attend the hearing, if necessary.



#### 1. Request and Lodge the Administrative Record with the Court

The administrative record will contain all of the documents and orders filed in your Unemployment Insurance appeal. Send a written request to the California Unemployment Insurance Appeals Board that a copy of the administrative record be sent to the Superior Court, and a second copy to you. You will have to pay for the copies.

If your proceedings were officially recorded or had a court reporter, you may want request that a transcript of the hearing be created and lodged with the court if your argument depends in any way on what was said during your hearing.

The administrative record must be lodged with the court (the department assigned when you filed your petition) at least 25 days prior to your hearing. Consult the rules for the department hearing your writ for your judge's preferences when lodging the record.

#### 2. Research, Write, Serve and File Your Opening Brief

Since the burden is on the petitioner (you) to establish the legal grounds upon which you base your writ of mandate, you must serve and file an opening brief. The opposition can then serve and file an opposing brief. In response, you may then file a reply brief.

Because the legal issues in each brief are unique to a particular case, it is not feasible to include a sample brief with this Guide.

Remember the brief must be filed and served at least 45 days before the hearing.

- The opening brief must be served and filed at least 45 days before the hearing;
- The opposition brief must be filed at least 25 days before the hearing; and
- A reply brief (responding to the opposition) may be filed at least 15 days before the hearing.

Pursuant to Sacramento Superior Court Local Rule 2.26(D), the opening and opposition briefs are limited to 30 pages, while the reply brief is limited to 20 pages. The purpose of your brief is to make your legal argument in favor of granting your request. As such, an opening brief should include an introduction, a summary of the procedural history of the case, and a legal argument in favor of your request for each of the mistakes you allege that the trial court made.

When your brief is complete, have your server mail it to the other parties and sign a <u>Proof of Service by Mail</u> (<u>POS-030</u>) (https://www.courts.ca.gov/documents/pos030.pdf). File the brief (original plus two copies) and POS-030 in court by the deadline.



#### 3. Check Tentative Ruling and Request Appearance if Needed

Pursuant to Sacramento Superior Court Local Rule 1.06, the court will make a tentative ruling on the merits of your writ by 2:00 p.m. the court day before the hearing. You may read the tentative ruling online, or you may call the clerk for the department assigned to your writ to have them read it to you. For more information, see the Sacramento County Superior Court's website.

Review the tentative ruling very carefully. If you are not happy with the tentative ruling, and wish to present arguments in front of the judge, you must call all opposing counsel (or self-represented parties), as well as the clerk for the department assigned to your writ, no later than 4:00 p.m. the court day before your hearing and state that you are requesting oral argument.

If neither you nor the opposing counsel or self-represented party requests oral argument, the court will simply make the tentative ruling the order of the court, and no oral argument will be permitted.

#### 4. Attend the Hearing

If you or the opposing counsel or self-represented party request oral argument, be sure to attend the hearing. The court will consider the merits of your request at the hearing.

The judge has a great deal of discretion as to how he or she wishes to conduct the hearing. The burden is on you, the petitioner, to convince the court to grant your petition, so typically the petitioner will be permitted to speak first.

Keep in mind that the judge has likely read the briefs of all parties, so it is important to listen carefully to any guidance the judge might provide as to whether he or she wants the entire matter argued, or only wishes oral argument on specific points.

#### 5. Prepare Your Judgment and Writ

If you win your petition, you will be directed to create a formal judgment granting your writ, as well as the writ of of mandate itself. The judgment should mirror the language that the court used in the minute order, while the writ should mirror the relevant language in the judgment. When creating signature lines, please note that the judgment is signed by the judge, while the writ is signed by a deputy clerk.

Samples of the format for each are available in *California Administrative Mandamus*, at sections 15.39 and 15.41, respectively.



## **For More Information**

On the Web:

Guide to the Procedures for Prosecuting Petitions for Prerogative Writs (https://www.saccourt.ca.gov/civil/docs/writprocedural-guide.pdf)

(https://www.saccourt.ca.gov/civil/docs/writ-procedural-guide.pdf) A summary of the writ procedures used in the Sacramento County Superior Court created by the court.

#### In the Law Library:

*California Administrative Mandamus* KFC782 .C34 Electronic Access: On the Law Library's computers, using *OnLAW*.

**California Forms of Pleading and Practice** KFC1010 .A65 C3. Vol 41A. Electronic Access: On the Law Library's computers, using *Lexis Advance*.

California Practice Guide. Administrative Law KFC780 .A975



### Samples

#### Petition for Writ of Mandate

1	YOUR NAME STREET ADDRESS				
3	CITY, STATE, ZIP TELEPHONE NUMBER				
4	YOUR NAME, IN PRO PER				
5	SUPERIOR COURT OF THE STATE OF CALIFORNIA				
7	FOR THE COUNTY OF SACRAMENTO				
8	YOUR NAME Petitioner,	Case No.			
9	vs.	PETITION FOR WRIT OF ADMINISTRATIVE MANDATE			
10	Unemployment Uninsurance Appeals Board,	(CCP § 1094.5) The case number will			
12	Respondent,	be assigned when you file the petition in court.			
13	NAME OF EMPLOYER				
15	Real Party in Interest				
16					
17 18 19 20 21	Petitioner alleges: <ol> <li>Respondent Unemployment Insurance Appeals Board (hereinafter, the APPEALS BOARD)         and its employees constitute the Appeals Division of the Employment Development</li> </ol>				
22	22 Department. 2. Real Party in Interest (insert name of employer) (hereinafter EMPLOYER) is, and at all				
23	<ol> <li>Teal Fully in interest (interfulne of employer) (interfulne of employer) (interfulne of employer) organized and existing under the laws of California with its principal place of business in (insert county of employer) County, California.</li> <li>Petitioner was employed by EMPLOYER at (insert address of employment), California, and worked (insert full or part-time) as a (insert title of position) from (insert start date of</li> </ol>				
24 25					
26					
27					
28	employment) to (insert end date of employment) and was paid wages while so employed				
	1 PETITION FOR WRIT OF ADMINISTRATIVE MANDATE				
	Petition for Writ of Admin	istrative Mandate (page 1)			



#### SACRAMENTO COUNTY PUBLIC LAW LIBRARY 609 9th St Sacramento, CA 95814 | 916-874-6012 | saclaw.org

<sup>1</sup> sufficient to qualify for him/her for unemployment compensation benefits.		
<sup>2</sup> 4. On (insert end date of employment), petitioner's employment ended with EMPLOYER		
<sup>3</sup> when (state how employment ended, i.e. employer terminated petitioner's employment).		
<sup>4</sup> 5. Thereafter, petitioner duly filed a claim for unemployment compensation benefits.		
<sup>5</sup> 6. The claim was (insert granted or denied) by an examiner of the California Employment		
<sup>6</sup> Development Department on (insert date of either denial or grant).		
7 (If denied, state the reason given for denial). On (insert date of notice), petitioner received		
8 written notice of this determination. A copy of the determination is attached hereto as Exhibit		
9 A and made a part hereof.		
10 7. Pursuant to the provisions of Section 1328 of the Unemployment Insurance Code, (insert		
11 petitioner or employer) duly filed an appeal with an administrative law judge who, by		
written decision dated (insert date of decision), (insert affirmed or reversed) the examiner's		
determination. A copy of the decision is attained as the surplus of any site of the surplus of t		
The explanation of errors is critical as the 8. In (insert affirming or reversing) the examic court can only consider the matters before it.		
administrative law judge abused his/her disc Use multiple paragraphs if needed.		
(specify the error of the judge, i.e. "concluding that petitioner was discharged for misconduct		
in connection with his/her work. The conclusion is contrary to the weight of the evidence in		
that the petitioner committed no misconduct in connection)		
9. As authorized by Section 1336 of the Unemployment Insurance Code, (insert petitioner or		
employer) thereafter duly filed an appeal with the appeals board, which on (insert date of		
decision), (insert affirmed or reversed) the administrative law judge's decision and notified		
21 petitioner accordingly. A copy of the decision is attached hereto as Exhibit C and made a part		
hereof.		
10. In (insert affirming or reversing) the decision of the administrative law judge, the appeals		
board abused its discretion and acted in excess of its jurisdiction by (specify mistake).		
11. Petitioner has exhausted his/her administrative remedies in that under the provisions of		
26 Section 410 of the Unemployment Insurance Code, the decision of the appeals board is final		
27		
28		
2 PETITION FOR WRIT OF ADMINISTRATIVE MANDATE		
I ETHION FOR WALL OF ADMINISTRATIVE MANDATE		



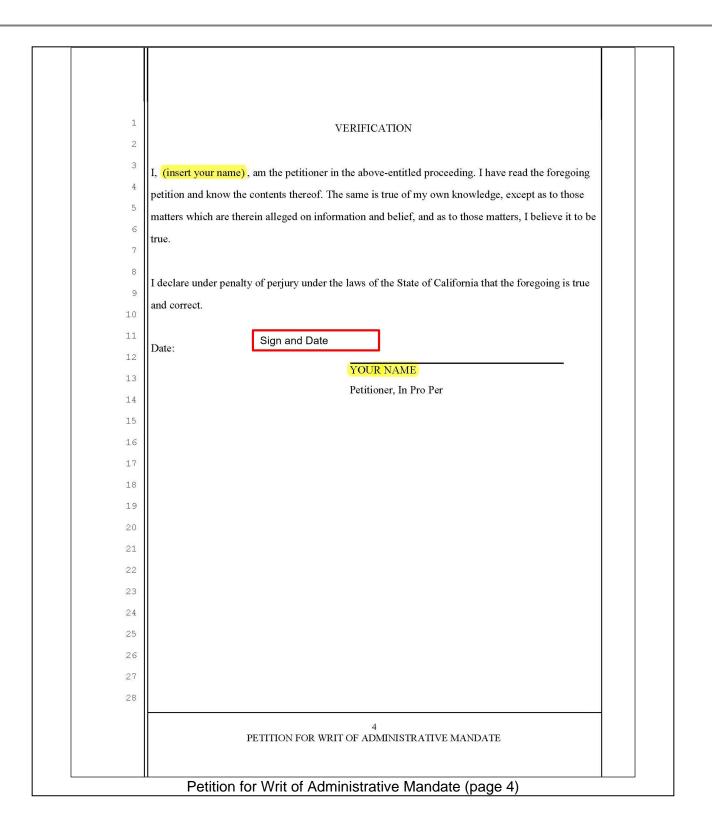
#### SACRAMENTO COUNTY PUBLIC LAW LIBRARY 609 9th St Sacramento, CA 95814 | 916-874-6012 | saclaw.org

1	except for such action as may be taken by a judicial tribunal as permitted or required by law.		
2	12. Petitioner has no plain, speedy, and adequate remedy in the ordinary course of law to		
3	compel the appeals board to reverse its decision and to grant petitioner's claim for		
4	unemployment compensation benefits, and no remedy at all unless this petition is granted.		
5			
6	WHEREFORE, petitioner prays as follows:		
7			
8	1. That this court issue an alternative writ of mandate ordering respondent Unemployment		
9	Insurance Appeals Board		
10	a. To set aside its decision (specify, e.g. affirming the decision of the administrative law		
11	judge affirming the determination of the Director of Employment Development) that the		
12	claimant (specify specific finding, e.g. voluntarily left his/her work without good cause		
13	or was discharged for misconduct in connection with his/her work), and is ineligible for		
14	unemployment compensation benefits, and to grant such benefits, or;		
15	b. In the alternative, to show cause before this court at a time and place to be fixed by the		
16	court why it has not done so and directing it to file with this court the record of all		
17	proceedings in this matter before the respondent and the administrative law judge;		
18	2. That after hearing on the order to show cause, this court issue a peremptory writ of mandate to		
19	the same effect as the alternative writ except for the order to show cause;		
20	3. For the costs of suit herein incurred; and		
21	4. For such other and further relief as the court may deem proper.		
22			
23			
24			
25	Date: Sign and Date		
25	Your signature		
28	YOUR NAME		
	Petitioner, In Pro Per		
28			
	3 PETITION FOR WRIT OF ADMINISTRATIVE MANDATE		
	Petition for Writ of Administrative Mandate (page 3)		



Page 11

#### SACRAMENTO COUNTY PUBLIC LAW LIBRARY 609 9th St Sacramento, CA 95814 | 916-874-6012 | saclaw.org



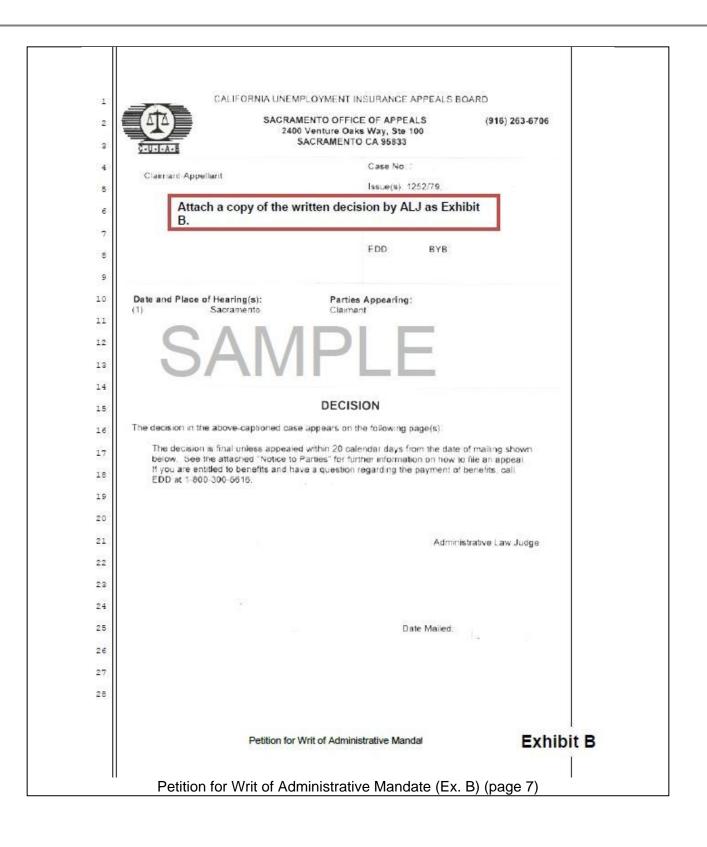


609 9th St Sacramento, CA 95814 | 916-874-6012 | saclaw.org

1 2 3	EDD OFFICE NAME P.O. BOX CITY CA ZIP CODE		Employment Development Department		
4		ten Notice of Determination as	00 / 00 / 00		
6	Exhibit A.	Enotion 1.0	ERS:		
7	CLAIMANT'S NAME CLAIMANT'S ADDRESS CITY CA ZIP CODE	CANTONESE 1-8 MANDARIN 1-8 VIETNAMESE 1-8	00-328-9937 000-547-3508 088-303-0708 00-647-2058 00-815-0387		
8					
9		SSA NUMBER DO	0-00-0000		
10	YOU ARE NOT ELIGIBLE TO RECEIVE BENEFITS UNDER CALIFORNIA UNEMPLOYMENT INSURANCE CODE SECTION 1256 BEGINNING 00 / 00 AND CONTINUING UNTIL YOU RETURN TO WORK AFTER THE DISQUALIFYING ACT AND EARN \$0.00 OR MORE IN BONA FIDE EMPLOYMENT, AND YOU CONTACT THE ABOVE OFFICE TO REOPEN YOUR CLAIM.				
12	YOU QUIT YOUR LAST JOB WITH (EMPLO	OVER NAME). YOU HAVE NOT SHOWN THAT THE			
13	CONSIDERING AVAILABLE INFORMATION LEGAL REQUIREMENTS FOR PAYMENT O DISQUALIFIED IF THE DEPARTMENT FIND	N, THE DEPARTMENT FINDS THAT YOU DO NOT OF BENEFITS. SECTION 1256 PROVIDES – AN I DS HE VOLUNTARILY QUIT HIS MOST RECENT	I MEET THE NDIVIDUAL IS WORK		
14	WITHOUT GOOD CAUSE OR WAS DISCHARGED FOR MISCONDUCT FROM HIS MOST RECENT WORK. SECTION 1260A PROVIDES – AN INDIVIDUAL DISQUALIFIED UNDER SECTION 1256 IS DISQUALIFIED UNTIL HE/SHE, SUBSEQUENT TO THE DISQUALIFYING ACT, PERFORMS SERVICES IN BONA FIDE EMPLOYMENT FOR WHICH HE/SHE RECEIVES REMUNERATION EQUAL TO OR IN EXCESS OF FIVE				
16	TIMES HIS OR HER WEEKLY BENEFIT AM	IOUNT.			
17	YOU HAVE THE RIGHT TO FILE AN APPEAL IF YOU DO NOT AGREE WITH ALL OR PART OF THIS DECISION.				
18	TO APPEAL, YOU MUST DO ALL OF THE F	FOLLOWING:			
19 20	A. COMPLETE THE ENCLOSED APPEAL FORM (DE 1000M) OR WRITE A LETTER STATING THAT YOU WANT TO APPEAL THIS DECISION. IF YOU WRITE A LETTER TO APPEAL, EXPLAIN THE REASON WHY YOU DO NOT AGREE WITH THE DEPARTMENT'S DECISION. WRITE YOUR SOCIAL SECURITY NUMBER ON EACH DOCUMENT YOU SUBMIT TO THE DEPARTMENT. (TITLE 22, CALIFORNIA CODE OF REGULATIONS (CCR), SECTION 5008).				
21	B. MAIL THE DE 1000M OR YOUR LET FIRST PAGE OF THIS DECISION.	B. MAIL THE DE 1000M OR YOUR LETTER TO THE ADDRESS OF THE OFFICE LISTED ON THE			
22		Y (30) DAYS OF THE MAIL DATE OF THIS NOTIC	E OR NO		
23	THE HANDBOOK, "A GUIDE TO BENEFITS	AND EMPLOYMENT SERVICES," GIVES MORE DO NOT HAVE A HANDBOOK, CONTACT THE C			
24	LISTED ON THE FIRST PAGE OF THIS NO				
25					
26	DE1080CZ Rev. 2 (3-15) (INTERNET)	Page 1 of 2	CU		
27			Ĩ		
28					
	Petition for Writ	of Administrative Mandate 🧧 Բ	Exhibit A		

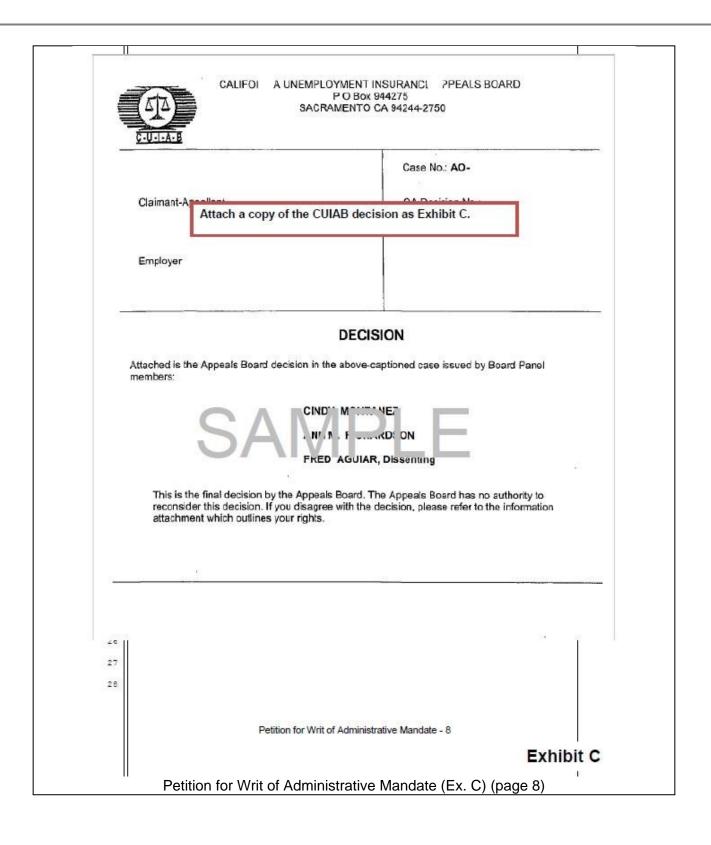


609 9th St Sacramento, CA 95814 | 916-874-6012 | saclaw.org





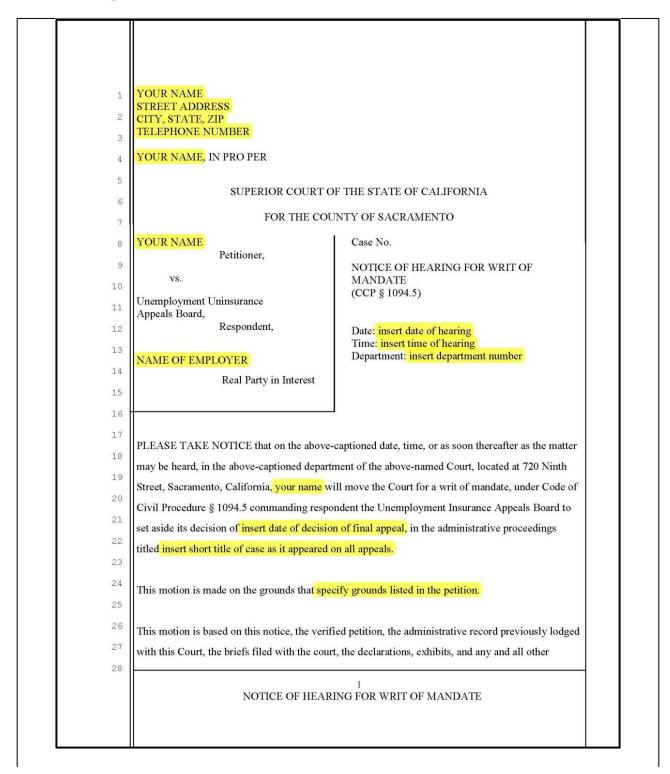
609 9th St Sacramento, CA 95814 | 916-874-6012 | saclaw.org





#### SACRAMENTO COUNTY PUBLIC LAW LIBRARY 609 9th St Sacramento, CA 95814 | 916-874-6012 | saclaw.org

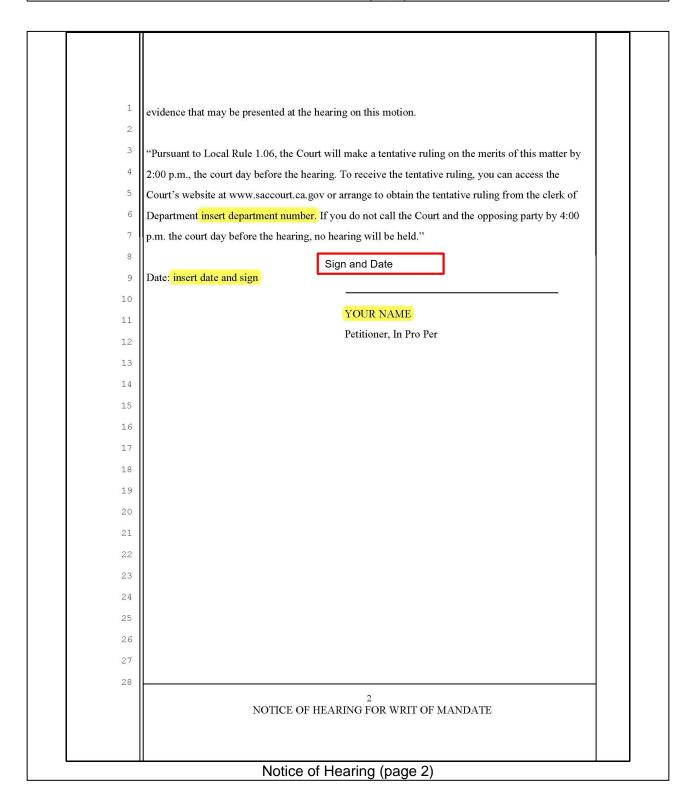
#### **Notice of Hearing**





609 9th St Sacramento, CA 95814 | 916-874-6012 | saclaw.org

Notice of Hearing (page 1)



This information is not legal advice. Your case may need additional or different actions.